



Notice of a public meeting of

Children, Education & Communities Policy & Scrutiny Committee

- To:** Councillors Taylor (Chair), Fenton (Vice-Chair),
S Barnes, Brooks, Crawshaw, Dew and Jackson

Mr Hagon (Co-opted Statutory Member)
- Date:** Wednesday, 28 March 2018
- Time:** 5.30 pm
- Venue:** The Thornton Room - Ground Floor, West Offices (G039)

AGENDA

1. **Declarations of Interest**

At this point, Members are asked to declare:

- any personal interests not included on the Register of Interests
- any prejudicial interests or
- any disclosable pecuniary interests

which they may have in respect of business on this agenda

2. **Minutes** (Pages 1 - 4)

To approve and sign the minutes of the meeting held on 10 January 2018.

3. **Public Participation**

At this point in the meeting members of the public who have registered to speak can do so. The deadline for registering is **5.00pm on Tuesday 27 March 2018**. Members of the public can speak on agenda items or matters within the remit of the committee. To register to speak please contact the Democracy Officers for the meeting, on the details at the foot of the agenda.

Filming, Recording or Webcasting Meetings

Please note that, subject to available resources, this meeting will be filmed and webcast, or recorded, including any registered public speakers who have given their permission. The broadcast can be viewed at <http://www.york.gov.uk/webcasts> or, if sound recorded, this will be uploaded onto the Council's website following the meeting.

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The Council's protocol on Webcasting, Filming & Recording of Meetings ensures that these practices are carried out in a manner both respectful to the conduct of the meeting and all those present. It can be viewed at http://www.york.gov.uk/download/downloads/id/11406/protocol_f_or_webcasting_filming_and_recording_of_council_meetings_20160809.pdf

4. The work of York@Large since April 2017 (Pages 5 - 10)

To receive an update on the work of York@Large since April 2017 to include information about the membership, priorities and milestones of the group.

5. 2017/18 Finance and Performance Third Quarter Report (Pages 11 - 26)

This report analyses the latest performance for 2017/18 and forecasts the financial outturn position by reference to the service plans and budgets for all of the services falling under the responsibility of the Corporate Director of Children, Education & Communities.

6. York Safeguarding Board Bi-annual Update (Pages 27 - 30)

This report provides an update on the progress of City of York Safeguarding Children Board, highlighting the consultation on the draft Working Together 2018 and the new arrangements resulting from the Children & Social Work Act 2017.

7. York Learning - Strategic Plan Progress Report 2017/18 (Pages 31 - 42)

This report presents the mid-year performance data for York Learning and updates on any significant service issues. This is part of a regular reporting cycle.

8. Library Consultation Feedback (Pages 43 - 50)

This report presents the background to the Council's consultation on its vision for the future of its library services and explains the approach taken. The analysis of the results will be completed in time for the meeting and will be presented on the evening. The committee will be invited to discuss amendment of the vision to reflect the views expressed in the consultation.

9. Work Plan 2017/18 (Pages 51 - 52)

Members are asked to consider the Committee's work plan for the 2017-18 municipal year.

10. Urgent Business

Any other business which the Chair considers urgent under the Local Government Act 1972.

Democracy Officers

Catherine Clarke and Louise Cook (job share)

Contact details:

- Telephone – (01904) 551031
- Email catherine.clarke@york.gov.uk and louise.cook@york.gov.uk

(If contacting by email, please send to both Democracy Officers named above).

For more information about any of the following please contact the Democratic Services Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

This information can be provided in your own language.

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی مہیا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550

City of York Council

Committee Minutes

Meeting	Children, Education & Communities Policy & Scrutiny Committee
Date	10 January 2018
Present	Councillors Taylor (Chair), Fenton (Vice-Chair), S Barnes, Brooks, Crawshaw, Dew and Jackson
Apologies	Mr A Hagon (Co-opted Statutory Member)

29. Declarations of Interest

Members were asked to declare, at this point in the meeting, any personal interests, not included on the Register of Interests, or any prejudicial or disclosable pecuniary interests they may have in respect of business on the agenda. No interests were declared.

30. Minutes

Resolved: That the minutes of the last meeting held on 14 November 2017 be approved as a correct record and then signed by the Chair.

31. Public Participation

It was reported that there had been no registrations to speak at the meeting under the Council's Public Participation Scheme.

32. York Museums Trust Report Against Core Objectives - July to December 2017

Members considered a report which provided the latest bi-annual update on the current activities of the York Museums Trust (YMT) and the Trust's progress against the agreed core partnership objectives between July and December 2017.

YMT's Chief Executive and Interim Chief Operating Officer attended the meeting to present the report. They advised that they had been successful in their bid to Arts Council England to be granted National Portfolio Organisation Status, meaning a commitment of £1.2m per annum for from 2018 for 4 years providing a reliable source of income. They advised that this was in recognition of their quality of programming, including future plans and ambitions.

They responded to questions in relation to

- engagement with school children – YMT representatives agreed to provide further detail in relation to visits by school children at their next update
- Marinella Sentaore: York Symphony Commission – YMT agreed to confirm the closing date of this commission by email.
- Process of renewing YMT cards – members suggested possibility of using auto renew process via direct debit to discourage people from letting their memberships lapse.
- Positioning of YMT as a world class cultural centre among museums –YMT acknowledged the need to raise the national/international profile of York as a whole not just of YMT
- Enterprises income- improving shop profile and catering – looking at additional catering outlets

The Chair congratulated YMT representatives on the receipt of a number of awards, in particular the Little Vikings Awards for York Castle Museum in the 'Best Attraction' and 'Best Christmas Experience' categories and commended them on continuing to provide YMT cards for free to 17-24 year olds entitled to income related benefit.

Resolved: That the report be noted and Members comments be taken into consideration.

Reason: To fulfil the Council's role under the agreed partnership arrangements.

33. 2017/18 Finance and Performance Second Quarter Monitoring Report - Children, Education & Communities

Members considered a report which provided an update on the latest financial and performance position with regard to the plans and budgets for services falling under the responsibility of the Corporate Director of Children, Education and Communities

The Corporate Director of Children, Education and Communities and the Finance Manager, Adults, Children and Education were in attendance to present the report. In relation to the financial position, they reported that officers were now reviewing some of the information coming out of Quarter 3 and were expecting to be able to report on an improved position at Quarter 3. They then responded to questions asked and provided more information in response to the following issues:

- Underspend in Dedicated Schools Grant
- Education Psychology budgets – recruitment, pay levels and levels of unmet demand
- Provision for Children with most complex needs
- Health and wellbeing of staff – ensuring balanced caseloads, provision of training and support
- Primary and Secondary Voice Events
- Post 16 Attainment Gap
- Looked After Children – Out of City Placements – officers agreed to provide more detail in form of table in future reports to provide clarification
- Hate crimes – increase in part due to no of incidents but also due to partnerships efforts to increase reporting – to be brought to attention of Human Rights Board

In response to a query about some of the indicators, the Corporate Director of Children, Education and Communities agreed to review the data set in advance of the next meeting to ensure that scrutiny members were receiving relevant information.

Resolved: That the report be noted.

Reason: To update the committee on the latest financial and performance position for 2017-18.

34. WW1 Commemorations Scrutiny Review Draft Final Report

Members considered a report which presented the findings of the scrutiny review into the city's plans for commemorating the centenary of the end of World War One and asked them to consider endorsing the Task Group's draft recommendations.

Resolved: That the committee agreed the Task Group's recommendations:

- (i) That the Executive provide a budget of £10k to enable the procurement of an event organiser to develop and promote a programme of events to commemorate the end of WW1, in line with the brief shown at Annex C
- (ii) That a reference group be set up to support and steer the work of the event organiser, with its membership as suggested in paragraph 15 above.

Reason: To ensure the City reflects the appreciation of the residents to all those who sacrificed so much during the conflict, and to conclude this review in line with scrutiny procedures and protocols.

35. Work Plan 2017/18

Members considered the committee's work plan for the remainder of the 2017-18 municipal year.

The Scrutiny Officer advised Committee Members that the CYC Bi-Annual progress report on Safeguarding and Looked After Children which had been due to be considered at this meeting would now be received at the May meeting instead.

She confirmed the proposal for a further informal meeting on Monday 29th January to discuss Cllr Stuart Barnes' topic proposal around the health and wellbeing of Young People in York. She advised that the topic proposal was due to be considered by the Health, Housing and Adult Social Care Policy and Scrutiny Committee at their forthcoming meeting and that they would also be encouraged to attend the informal meeting on 29 January.

The Chair reminded Members that at the last informal meeting, they had found it difficult to come to conclusions about the topic proposal and felt it would be beneficial to invite members of the other committee and the Youth Council to contribute their thoughts before deciding how to take it forward. The Scrutiny officer confirmed that both the Youth Council and Head of Huntington School had been invited to attend.

Resolved: That the update be noted, including the amendment to the May meeting and the additional informal meeting on 29th January.

Reason: To keep the committee's work plan updated.

Councillor D Taylor, Chair

[The meeting started at 5.30 pm and finished at 7.00 pm].

City of York Council

Children, Education & Communities Policy & Scrutiny Committee

28 March 2018

[The work of York@Large since April 2017](#)

[Members, meetings and agendas](#)

York@Large has continued to adjust its membership to better enable us to share informed views about the city's progress towards its objectives. As well as Make It York and the Council, members are drawn from the major cultural organisations, voluntary-managed organisations, individuals from the creative industries, the heritage and arts sub-sectors, and experts in our three theme areas of Economy, Wellbeing and Place.

A decade ago, the Without Walls Strategy 2011-22 set out this ambition for York as a City of Culture

'Our priorities for the future are to be:

- Recognised internationally as a cultural city
- A diverse, inclusive and cosmopolitan city
- An active and participative city
- A city of high quality spaces both public and private
- A UNESCO Creative City for the Media Arts.'

The creation of Make It York, the winning of the UNESCO designation, the realisation of Mediale, and continuing progress with major urban developments have meant that York@Large has shifted gear. Now it acts as a sounding board and a discussion forum, providing a link with the Council through the cabinet member for Culture, Leisure and Tourism, and publishing our minutes and agendas on the Council website. We have also worked through smaller groups to demonstrate practically the value of culture and, through public meetings, we have engaged many citizens in debate about York's culture.

Our quarterly meetings over the last year have had a consistent agenda based on the impact of culture on the *economy*, on *wellbeing* and on the quality of

place. Items discussed include Mediale, the Culture Awards, strategy work in the sector, the York Cultural Education Partnership, Higher York, the Guild of Media Arts, the UNESCO Creative Cities Network, the CYC Cultural Commissioning Pilot project, My Castle Gateway, York's Local Plan, and York Central.

Organising culture in York

The most obvious feature of cultural provision nationwide, not just in York, is the extent to which it is now in non-governmental hands. It is no coincidence that York@Large, the cultural partnership, was established in 2002, the same year that York Museums became a Trust. The path to independence has been followed by others, with increasing frequency in the last decade, so that now the cultural leadership provided by the Council is vested only at the most senior level, and virtually everything must be done in partnership.

This can be confusing to someone used to a hierarchical government structure that exists to execute the policies of the elected administration. Arguably though, what went on 'inside the black box' was just as complicated as the mesh of charities, organisations and partnerships that has replaced it. It's just that previously the complexity was largely invisible, now it is open to debate

The UNESCO designation led directly to the formation of two bodies which, in July 2017, were formally registered as Community Interest Companies, Mediale and the Guild of Media Arts. A memorandum of agreement between these CICs and Make It York sets out their respective roles and responsibilities. As autonomous organisations these may have as long or short an existence as any Guild or Company.

York Cultural Education Partnership, which was motivated by the Arts Council's intention to kick start an arts and education partnership in every local authority area in England, is now seen as one of the more successful projects in the region. The bridge organisation, IVE, continues to provide support, which is now matched by the Council. This funds the time of an Associate to develop the projects in the action plan. Mediale 2018 is a major opportunity for the CEP to advance its core aim, to encourage every child and young person to experience and to participate in the creative arts.

The Cultural Leaders' Group has grown through the addition of the senior representatives of cultural organisations, and of organisations, such as universities, that offer a cultural programme. It is the appropriate locus for the development of a cultural strategy which will, in turn, become owned by its members and other stakeholders.

Complementing these larger committees, we established small 'task and finish' groups. The Culture & Wellbeing Group has successfully completed the first year of a CYC Pilot Cultural Commissioning Project and, depending on funding, the group will continue to offer Cultural Commissioning in York as a service.

A second example of the 'task and finish' approach is the Arts and Place group. As well as opening up wider public debate about the role of arts and culture in placemaking, the group has worked with Council colleagues and with My Future York on the My Castle Gateway project and is currently involved in the public engagement process, My York Central.

A third group, the York UNESCO Partners, has come together to ensure that York makes the most of our UNESCO designation. Its members are representatives of the Council, the Lord Mayoralty, Make It York and the Guild of Media Arts. The Creative Cities Network works with the Guild as the 'Focal Point' for the designation. Members of YUP are concerned with coordinating Network requests for information, evaluating other cities' monitoring reports and candidacies for designation, arranging incoming and outgoing visits, exhibitions and representation at Network meetings. The group is currently planning the quadrennial Monitoring Report which has to be submitted to UNESCO by November 2018. This year we were pleased to be profiled in the UK National Commission's report on the value of UNESCO designations in England, to have hosted a Ministerial visit to hear about York's experience as a Creative City, and to participate in a national study of the support needs of places holding designations.

[As others see us](#)

We frequently take time to consider the implications of national reports for the sector in York. Two recent reports from NESTA, *The Geography of Creativity in the UK* and *Creative Nation*, sought to analyse industrial sector data to support an argument about the most likely areas of growth for the

creative industries. Both downplayed the potential role of York. The Centre for Cities publishes an annual *Cities Outlook*, ranking cities according to a range of indicators, including indicators of social and economic inequality. The RSA and HLF jointly publish an annual *Heritage Index* which, again, ranks York lower than many would expect. Perhaps the most significant report last year, Peter Bazalgette's *Independent Review of the Creative Industries*, is seeking to influence the UK Government's industrial strategy, and a potential Growth Deal for the sector.

Our concern is to understand the basis of York's position in the analysis contained in these reports, and to formulate appropriate objectives to improve it. This work continues, with the aim of arriving at a simple 'dashboard' of indicators which will help us understand York's position as it changes over time and in comparison with other places.

York holds a number of 'titles' some of which are designations awarded in competition, others are the result of popular vote or data survey, while others are voluntary. The UNESCO City of Media Arts title is an example of the first, the recent Sunday Times 'Best City in the UK 2018' of the second, and City of Service, and Human Rights City, of the third. The One Planet York initiative, like three of the examples above is derived from United Nations treaties and declarations. Our UNESCO Creative City title, for instance, requires us to work towards UN Sustainable Development *Goal 11: Make cities inclusive, safe, resilient and sustainable*. The One Planet York initiative begins to address the role of the creativity and the cultural sector, though work remains to be done to establish benchmarks and suitable indicators.

Milestones

If a measure of the success of the work of York@Large is endorsement of the value of the sector to the main policy areas of the Council, then the past year has seen significant progress. Three reports witness this progress.

The Impact of Arts and Culture

The Economy & Place Policy Development Committee considered a report on the *Impact of the Arts and Culture Sectors on the Economy of York*. The Scrutiny committee set out to achieve the following objectives

- To promote cultural amenities in the city for the purpose of attracting economic investment, leading to an increase in high-value jobs and the retention of high-quality employees.
- To examine the City Council's role within these sectors and assess what further interventions the Council can undertake to support these sectors.
- To identify ways to facilitate more and better joint working among cultural organisations.

The Committee endorsed the recommendations, including providing support to the Cultural Leaders' group to produce a Cultural Strategy. This is in the context of a recognition of the importance of the sector to the city, not just in terms of economic value but, as importantly, those that cannot be accounted for in this way.

Using Culture to Reduce Health and Wellbeing Inequalities

The Health and Wellbeing Board asked the Culture & Wellbeing partnership to attend their meeting on 7 March 2018 to discuss the use of culture to reduce health and wellbeing inequalities. The report the partnership submitted related to the vision in the Board's joint health and wellbeing strategy 2017-2022 'for every single resident of York to enjoy the best possible health and wellbeing throughout the course of their life'. The very positive endorsement of the report and its recommendations holds out hope that the Cultural Commissioning Pilot can continue, with Council support. The partnership has offered its support to the Board and commissioners to ensure that culture and cultural assets are always considered when health and wellbeing services are designed and procured.

Cultural Wellbeing in the Draft Local Plan

The Draft Local Plan published in February 2018 reflects the dialogue that the Arts and Place group has been facilitating in recent years. Both the general statement about culture and cultural provision in the Plan, and Policy D3 on Cultural Wellbeing put York at the forefront of planning practice in this area. The Plan contains clear commitments to

- Good place-making and design excellence
- Heritage and contemporary culture being equally important
- The concept of cultural wellbeing

The last point is elaborated in *Policy D3 – Cultural Provision* which outlines the requirements that any developer will have to satisfy

- ‘The Council will also want to understand how the city's culture and cultural capacity will be affected by developments...
- The Plan will ensure that the city's arts and cultural assets are protected and enhanced, with new assets and resources created whenever possible...
- Applicants will be required to submit a *Cultural Wellbeing Plan* for all strategic sites, of whatever scale...’

We look forward to working with Council colleagues to identify best practice in this important area.

Conclusion

We are grateful to the Scrutiny Committee for the interest you continue to show in our work. We are engaging with the Council as officers determine the optimum structure for its partnerships with external organisations and the sectors they represent. We are committed to working in a way that best fits the functions that the Council and others ask of us.

Chris Bailey

18 March 2018



Children, Education & Communities Policy & Scrutiny Committee

28 March 2018

Report of the Corporate Director of Children, Education & Communities

2017/18 Finance & Performance Third Quarter Report – Children, Education & Communities.

Summary

1. This report analyses the latest performance for 2017/18 and forecasts the financial outturn position by reference to the service plans and budgets for all of the services falling under the responsibility of the Corporate Director of Children, Education & Communities.

Financial Analysis

2. A summary of the service plan variations is shown at table 1 below.

Table 1 – CEC Financial Projections Summary 2017/18 – Quarter 3

2017/18 Quarter Two Variation £000		2017/18 Latest Approved Budget			2017/18 Projected Outturn Variation	
		Gross Spend £000	Income £000	Gross Spend £000	£000	%
+149	Children's Specialist Services	21,913	1,139	20,774	+193	+0.9%
+16	Communities & Equalities	8,788	4,075	4,712	+6	+0.1%
-194	Education & Skills	20,035	10,094	9,942	-380	-3.8%
+316	School Funding & Assets	122,492	130,422	-7,930	+444	+5.6%
+111	Director of CEC & Central Budgets	1,353	4,862	-3,509	-10	-0.3%
+398	Total CEC Directorate	174,581	150,592	23,988	+253	+1.1%

+ indicates increased expenditure or reduced income / - indicates reduced expenditure or increased income

3. The following sections provide more details of the significant outturn variations.

Children's Specialist Services (+£193k / 0.9%)

4. Children's Social Care (CSC) staffing budgets are currently projecting a net overspend of £211k, mainly due to expensive agency staff being used to cover important but hard to fill social worker posts. Also, as reported to Staffing & Urgency Committee in July, additional unbudgeted costs of £38k will be incurred this year paying 'golden hello' and 'golden handcuff' payments to new and existing staff in the referral and assessment team, along with a major social work recruitment advertising campaign estimated at £40k. This should result in a reduction in costs going forward.
5. Based on the current numbers of Looked After Children (LAC) being maintained throughout the rest of the year there is a net projected overspend on placement costs of £138k, including +£160k on local fostering, +£65k on Inter Agency Adoption Fees and +£161k on Adoption and Special Guardianship Order allowances. This is offset by a net projected underspend of £186k on out of city placements and £62k on Leaving Care costs.
6. There is a net projected overspend of £176k within The Glen and disability short breaks budgets, due mainly to delays in implementing the new model of provision for children with the most complex needs that was planned to deliver a budget saving in 2017/18.
7. Within the Dedicated Schools Grant (DSG) funded Special Educational Needs budgets there is a net projected underspend of £405k. This is mainly due to savings on out of city education placements in light of the on-going efforts to support as many young people as possible in York.
8. Education Psychology budgets are projected to underspend by £62k, mainly due to difficulties being experienced in recruiting to some psychologist posts. A number of other more minor variations make up the remaining projected net overspend of £57k.

Communities & Equalities (+£6k / 0.1%)

9. There are no significant variations to report.

Education & Skills (-£380k / 3.8%)

10. Local Area Teams budgets are projecting a net £354k underspend, mainly due to the early delivery of the full £1.4m saving in advance of the final £300k budget being removed from 2018/19. There is a net projected underspend of £156k within School Improvement due to a number of staffing vacancies, both the Skills Team and Effectiveness & Achievement, but offset by some additional costs including for the LAC virtual school headteacher.

11. Home to School Transport budgets are currently projected to overspend by a net £173k. This is a significant reduction on the projection at quarter 2 and represents the position following analysis of the requirements for the academic year beginning in September 2017, information which was not available in time for the previous monitor. The overspend is mainly due to significant pressures within SEN taxi budgets where contract inflation has been higher than expected, and additional costs may be being incurred as more high needs pupils return to the city as a result of the Make York Home project, resulting in not all of the savings planned for 2017/18 being delivered. This is partly offset by some small additional savings on mainstream school bus contracts.
12. A number of other more minor variations make up the remaining projected net underspend of £43k.

Schools Funding & Assets (+£444 / 5.6%)

13. The net projected variation is made up of the following items:
 - a carry forward of surplus DSG from 2016/17 that is £266k higher than budgeted for,
 - a projected saving of £350k on prudential borrowing repayments as the provision set aside following the closure of Burnholme Community College has not yet been committed;
 - a projected £250k write off of school deficits for schools converting to sponsored academy status;
 - a revised projected surplus carry forward of DSG into 2018/19 of £810k.

Director of CEC and Central Budgets (-£10k / 0.3%)

14. Following the early delivery of some budget savings, there is additional pressure on the directorate's £100k budget for early retirement and redundancy costs. Although the majority of the costs will be more than offset by the savings achieved, a one off over spend of £150k is forecast for 2017/18. A number of other more minor variations make up the remaining projected net underspend of £60k.

Performance Analysis

Number of Children Looked After

15. There were 196 children and young people in care at the end of December 2017. This evidences a continued consistency of practice and need, against the national trend of increasing looked after numbers.
16. City of York Council and the employee volunteering charity York Cares have been working together on a project called Bright Futures to help young people in care acquire the skills and experience needed to prepare them for their next

steps. The project aims to match young people with employers in York who offer taster days and skills workshops.

17. The Department for Education asked local authorities to form Regional Adoption Agencies which they believed would help speed up the matching of children whose plan is adoption with suitable adoptive parents, thus improving the life chances of children who have often suffered neglect and other adverse life circumstances; improve adopter recruitment and support to adoptive families; and reduce inefficiencies in the system.
18. City of York Council have joined with four other local authorities (North East Lincolnshire, Hull City, East Riding of Yorkshire and North Yorkshire) to form a Regional Adoption Agency (RAA), known as 'One Adoption North and Humber'. The RAA, hosted by City of York Council, is working to increase the number of prospective adopters (so that there is a larger 'pool' of potential adopters available for a child); share best practice; standard services available to support adoptive families and undertake joint marketing with the other RAAs in the Yorkshire and Humber area to attract and recruit prospective adopters. Work to establish One Adoption North and Humber over the past six months has already brought an increase in enquiries via a centralised phone line and a new website.

Average Progress 8 score from Key Stage 2 to Key Stage 4

19. Progress 8 is a measure of the progress made by pupils between Key Stage 2 and Key Stage 4. A positive score represents progress above the average for all pupils and a negative score progress below the average for all pupils.
20. In 2017, the average Progress 8 score for Year 11 pupils was +0.11 above the national average. This is an improvement on 2016 when progress was in line with the national average.
21. Building on the success of our six school primary writing project, which contributed to improved Key Stage 2 outcomes in 2017, we joined Pathfinder Teaching School Alliance and Huntington Research School in a bid for funding to the DfE Strategic School Improvement Fund for a larger project starting in January 2018. The bid was successful and realised £196k to deliver a programme of intensive training and support across at least 14 schools this year. The project will expand to include a further group of schools in 2018-19.
22. Ofsted's latest annual report warns of 130 'intractable' schools in England who have failed to improve since 2005. These schools share some similar characteristics, and many have high proportions of pupils from deprived areas and an above average proportion of pupils with special educational needs and/or disabilities. Nationally there were 500 primary and 200 secondary schools judged to require improvement in at least two inspections. York's performance remains strong in terms of Ofsted outcomes with 95% of primary

and 78% of secondary schools judged to be good or outstanding. 92% of all York pupils attend a school judged as good or outstanding.

%pt gap between FSM and non-FSM pupils at 15, who attain a Level 3 qualification by the age of 19

23. Attainment at age 19 remains above average, however there have been concerns about the gap between both disadvantaged young people and young people with Special Educational Needs (SEN) and their peers. Latest figures from April 2017 show the post 19 attainment gap is closing in some areas and, to address remaining challenges, Further Education providers will be strategically supported by the council to sustain focus on these groups.
24. Learning and Work Advisers from the council's Local Area Teams provide specialist information, advice and guidance to young people who are in the care of the local authority, those in alternative education provision, those in the youth justice system, and those aged 16-18 who are Not in Employment, Education or Training (NEET). Appointments and group work are available at locations across the city based on local need and complement the careers guidance and support provided through schools and other education providers under their statutory duties.
25. A partnership plan is being developed in consultation with YSAB (York Safeguarding Adults Board), governors and other agencies to identify actions to improve outcomes for disadvantaged children and communities in York.

Voice and Involvement

26. The Youth Council Outreach and Engagement Workgroup are focusing on attending priority groups to include Snappy, Choose 2, RAY, Young Carers, Applefields and Danesgate. Their focus is to either recruit new members or attend quarterly sessions for each group to obtain the views of the young people and find out about any issues they are experiencing. These views will then be fed into the Consultation Workgroup and Campaign Workgroup for them to progress with the appropriate CYC Departments and or Councillors. They are also in the process of drafting a brief to invite film makers to create a Youth Council video.
27. The recent Secondary Voice Event on 15th November saw around 70 young people from nearly every secondary school in York attend. They engaged in workshops throughout the morning. These included a Q&A with local Councillors, consultation by the Healthy Child Service around access to School Nurses and consultation around the York Central Development. They also provided their views on issues that affect them in York. These views and feedback will form a report that will then be sent to all schools that attended, local Councillors and Youth Councillors. These will then inform York Youth Council's local campaigns.

28. The Youth Council national campaign is currently “Curriculum 4 Life”. It aims to help develop young people’s political knowledge, sex and relationship education, cultural awareness, community cohesion, finance skills and sustainable living. York Youth council have created a questionnaire about this to send to schools and priority groups including Choose 2 and Snappy. In January we are holding a joint session with York Youth Council, “Show Me That I Matter”, children in care council and Young Carers. They will be producing a young person’s version of the Voice and Involvement Strategy and providing feedback on the CYSCB Website.
29. Participation opportunities for young people in care and care leavers continue to be delivered via the Children in Care Council. This includes monthly Show Me That I Matter panel meetings (13-18 yrs), monthly I Still Matter meetings (16-21 yrs) and fortnightly Speak Up Youth sessions (11-16yrs). Additional activity that has taken place during this quarter includes 2 focus groups, 3 young people’s interview panels, the delivery of a Speak Up and Hear My Voice training session to higher education staff at the University of York and the facilitation of a webinar for social work professionals (via the Children’s Social Work Matters network) highlighting the importance of raising aspirations and positive role models for children and young people in care. The CiCC has received two prestigious awards; the York Culture Award for Excellence in Equality and Diversity for it’s Aspire to More project and the Kids Count Best Youth Campaign for it’s contribution towards the Inspired Youth project ‘A Care Story’. The service has also continued to deliver the Bright Futures Project in collaboration with York Cares, providing taster sessions, skills workshops and work experience opportunities for young people in care.
30. Information about rights and entitlements has continued to be provided to children and young people in care via ‘new to care’ letters, information packs, quarterly newsletters and the Show Me That I Matter website. Advocacy casework for children and young people who are in care, going through the child protection process or wanting to make a complaint has continued to be provided, in line with the local authority’s statutory duty. During this quarter the service has received 5 advocacy referrals; 3 of which were in relation to children and young people in care and 2 in relation to child protection

Council Plan

31. This report is directly linked to the three key priorities of the Council Plan for 2015-19: A Prosperous City for All; A Focus on Frontline Services; and A Council that Listens to Residents.

Implications

32. The financial implications are covered within the main body of the report. There are no other direct implications arising from this report.

Recommendations

33. As this report is for information only there are no specific recommendations.

Reason: To update the committee on the latest financial and performance position for 2017/18.

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**Report
Approved**

Date 20 March 2018

Specialist Implications Officer(s) None

Wards Affected: *List wards or tick box to indicate all*

All

For further information please contact the authors of the report

Background Papers

2017/18 Finance and Performance Monitor 3 Report, Executive 8 February 2018

Annexes

Annex A: 2017/18 Monitor 3 Performance Scorecard

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Children, Education & Communities 2017/2018

No of Indicators = 47 | Direction of Travel (DoT) shows the trend of how an indicator is performing against its Polarity over time.
Produced by the Strategic Business Intelligence Hub March 2018

			Previous Years			2017/2018								
			2014/2015	2015/2016	2016/2017	Q1	Q2	Q3	Q4	Target	Polarity	DOT		
		Collection Frequency												
Children's Social Care - Children Looked After	148	% of care leavers in employment, education or training aged 17-21 (19-21 until 2016/2017)	Monthly	57.50%	68.00%	75.64%	-	-	-	-	-	Up is Good	▼ Red	
		Benchmark - National Data	Annual	48.00%	49.00%	-	-	-	-	-	-			
		Benchmark - Regional Data	Annual	53.00%	-	-	-	-	-	-	-			
		Benchmark - Comparator Data	Annual	49.20%	-	-	-	-	-	-	-			
	EFL1	Children Looked After per 10k - (Snapshot)	Monthly	53	53	55	54.05	51.89	52.7	-	-	Neutral	◀▶ Neutral	
		Benchmark - National Data	Annual	60	60	62	-	-	-	-	-			
		Benchmark - Regional Data	Annual	64	63	67	-	-	-	-	-			
		Benchmark - Comparator Data	Annual	53	54	57	-	-	-	-	-			
		Number of Children Looked After - (Snapshot)	Monthly	193	191	204	200	192	195	-	-	Neutral	◀▶ Neutral	
	Children's Social Care - Safeguarding	64	% of children ceasing to be the subject of a Child Protection Plan who had been the subject of a CPP continuously for two years or longer - (YTD)	Monthly	9.50%	2.80%	2.73%	6.12%	6.54%	4.61%	-	-	Up is Bad	▲ Red
Benchmark - National Data			Annual	3.70%	3.80%	3.40%	-	-	-	-	-			
Benchmark - Regional Data			Annual	-	-	2.00%	-	-	-	-	-			
65		% of children becoming the subject of a Child Protection Plan for a second or subsequent time - (YTD)	Monthly	12.20%	25.70%	28.38%	41.38%	36.49%	26.85%	-	-	Up is Bad	▲ Red	
		Benchmark - National Data	Annual	16.60%	17.90%	18.70%	-	-	-	-	-			
		EFL2	Children with a Child Protection Plan per 10k - (Snapshot)	Monthly	34	37	46	40.81	37.3	45.41	-	-	Neutral	◀▶ Neutral
			Benchmark - National Data	Annual	42.9	43.1	43.3	-	-	-	-	-		
EFL2		Benchmark - Regional Data	Annual	41.8	41.7	43	-	-	-	-	-			
		Benchmark - Comparator Data	Annual	40.3	41.9	40.1	-	-	-	-	-			

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		Collection Frequency	2014/2015	2015/2016	2016/2017	Q1	Q2	Q3	Q4	Target	Polarity	DOT	
Childer	EFL2	Number of Children with a Child Protection Plan - (Snapshot)	Monthly	124	135	171	151	138	168	-	-	Neutral	◀▶ Neutral
	CSP01	All Crime (IQUANTA data)	Monthly	10,807	12,015	11,221	3,004	3,111	5,191	-	-	Up is Bad	▲ Red
Crime	CSP15	Overall Violence (Violence Against Person Def.)	Monthly	2,130	2,513	2,509	716	916	751	-	-	Up is Bad	◀▶ Neutral
		IQUANTA Family Grouping (Rank out of 15)	Monthly	6	6	4	4	1	3	-	-		
Crime - Anti Social Behaviour	CSP13	NYP Recorded ASB Calls for Service	Monthly	9,306	8,997	8,860	2,178	2,242	-	-	-	Up is Bad	▲ Red
	CSP28	Number of Incidents of ASB within the city centre ARZ	Monthly	2,576	2,305	2,175	487	539	-	-	-	Up is Bad	◀▶ Neutr
Crime - Hate Crime	CSP23	Hate Crimes or Incidents as Recorded by NYP	Monthly	108	141	189	69	64	26	-	-	Up is Bad	▼ Green
		IQUANTA Family Grouping (Rank out of 15)	Monthly	3	5	6	6	7	8	-	-		
Crime - Key Places	CSP29a	Number of Incidents of ASB within the CIZ	Monthly	1,808	1,518	1,399	276	356	-	-	-	Up is Bad	◀▶ Neutral
	CSP29b	Number of Incidents of Alcohol Related ASB within the CIZ	Monthly	-	-	594	131	130	-	-	-	Up is Bad	◀▶ Neutral
Deprivation and Poverty	CJGE13A	Percentage of Children (aged 0- 15) living in Out-of-work Benefit Claimant Households	Annual	9.38%	8.74%	8.38%	-	-	-	-	-	Up is Bad	◀▶ Neutral
		Benchmark - National Data	Annual	16.22%	14.74%	14.04%	-	-	-	-	-		
		Benchmark - Regional Data	Annual	18.98%	17.46%	16.80%	-	-	-	-	-		

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		Collection Frequency	2014/2015	2015/2016	2016/2017	Q1	Q2	Q3	Q4	Target	Polarity	DOT
Education (Adult)	CJGE17	% of working age population qualified - No qualifications	Annual	4.90%	4.60%	6.20%	-	-	-	-	-	Up is Bad Neutral
	CJGE18	% of working age population qualified - to at least L2 and above*	Annual	82.50%	81.10%	80.20%	-	-	-	-	-	Up is Good Neutral
		Benchmark - National Data	Annual	73.30%	73.60%	74.30%	-	-	-	-	-	
		Benchmark - Regional Data	Annual	70.00%	70.10%	71.00%	-	-	-	-	-	
		Regional Rank (Rank out of 15)	Annual	1	1	1	-	-	-	-	-	
	CJGE19	% of working age population qualified - to at least L3 and above*	Annual	66.80%	65.80%	65.20%	-	-	-	-	-	Up is Good Neutral
		Benchmark - National Data	Annual	55.00%	55.80%	56.90%	-	-	-	-	-	
		Benchmark - Regional Data	Annual	50.00%	51.30%	52.30%	-	-	-	-	-	
		Regional Rank (Rank out of 15)	Annual	1	1	1	-	-	-	-	-	
	CJGE20	% of working age population qualified - to at least L4 and above*	Annual	40.30%	40.60%	42.70%	-	-	-	-	-	Up is Good Neutral
		Benchmark - National Data	Annual	36.00%	37.10%	38.20%	-	-	-	-	-	
		Benchmark - Regional Data	Annual	29.80%	30.60%	31.30%	-	-	-	-	-	
		Regional Rank (Rank out of 15)	Annual	1	1	1	-	-	-	-	-	
	Education (Young People)	ES8	% of After School Clubs achieving 'good' or 'outstanding' - (Snapshot)	Annual	84.00%	83.00%	-	-	-	-	-	Up is Good Neutral
		ES9	% Take up of early education places by eligible two year olds - (Snapshot)	Annual	70.00% (350)	72.00% (392)	73.50% (382)	-	-	-	-	Up is Good Green

Children, Education & Communities 2017/2018

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		Collection Frequency	2014/2015	2015/2016	2016/2017	Q1	Q2	Q3	Q4	Target	Polarity	DOT	
Educational Attainment	81	%pt gap between FSM and non-FSM pupils at 15, who attain a Level 3 qualification by the age of 19 - (Snapshot)	Annual	41.70%	32.00%	(Avail Apr 2018)	-	-	-	-	-	Up is Bad	◀▶ Neutral
		Benchmark - National Data	Annual	24.60%	24.50%	(Avail Apr 2018)	-	-	-	-	-		
		Benchmark - Regional Data	Annual	27.30%	27.60%	(Avail Apr 2018)	-	-	-	-	-		
		Regional Rank (Rank out of 15)	Annual	15	13	(Avail Apr 2018)	-	-	-	-	-		
	82	%pt gap between FSM and non-FSM pupils at 15, who attain a Level 2 qualification by the age of 19 - (Snapshot)	Annual	19.20%	14.20%	(Avail Apr 2018)	-	-	-	-	-	Up is Bad	◀▶ Neutral
		Benchmark - National Data	Annual	16.50%	17.50%	(Avail Apr 2018)	-	-	-	-	-		
		Benchmark - Regional Data	Annual	19.80%	20.60%	(Avail Apr 2018)	-	-	-	-	-		
		Regional Rank (Rank out of 15)	Annual	7	3	(Avail Apr 2018)	-	-	-	-	-		
	KS4a	Average Progress 8 score from KS2 to KS4	Annual	-	0.04	0.11	-	-	-	-	-	Up is Good	◀▶ Neutral
		Benchmark - National Data	Annual	-	-0.03	-0.03	-	-	-	-	-		
Homelessness	HOU102	Number of homeless households with dependent children in temporary accommodation - (Snapshot)	Quarterly	41	30	33	34	36	31	-	-	Up is Bad	◀▶ Neutral
		Number of children in temporary accommodation (snapshot)	Quarterly	69	46	58	64	62	55	-	-	Up is Bad	▼ Green
Libraries	LIB01	Library Visits - All Libraries	Monthly	799,083	997,606	1,025,480	255,626	292,534	230,351	-	-	Up is Good	◀▶ Neutral
	LIB02	Books Borrowed - All Libraries	Monthly	778,615	819,179	800,300	192,356	214,540	185,836	-	-	Up is Good	◀▶ Neutral

Children, Education & Communities 2017/2018

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		Collection Frequency	2014/2015	2015/2016	2016/2017	Q1	Q2	Q3	Q4	Target	Polarity	DOT
NEET	117c	% of Year 12-13 (academic age 16-17) young people who are not in education, employment or training (NEET) - (Snapshot)	Monthly	-	-	3.30%	3.20%	1.90%	2.50%	-	-	Up is Bad Neutral
		Benchmark - National Data	Quarterly	-	-	3.00%	3.10%	1.90%	2.60%	-	-	
		Benchmark - Regional Data	Quarterly	-	-	3.40%	3.60%	2.10%	2.70%	-	-	
		Benchmark - Comparator Data	Quarterly	-	-	2.40%	2.60%	1.60%	2.30%	-	-	
NEET02c	% of Year 12-13 (academic age 16-17) NEET who possess less than a L2 qualification (New definition Jan 2017) - (Snapshot)	Monthly	-	-	85.00%	84.20%	89.20%	91.80%	-	-	Up is Bad Red	
Obesity	NCMP01	% of reception year children recorded as being obese (single year)	Annual	7.03%	8.59%	8.52%	-	-	-	-	-	Up is Bad Neutral
		Benchmark - National Data	Annual	9.08%	9.31%	9.61%	-	-	-	-	-	
		Benchmark - Regional Data	Annual	8.83%	9.42%	9.72%	-	-	-	-	-	
		Regional Rank (Rank out of 15)	Annual	1	2	4	-	-	-	-	-	
	NCMP02	% of children in Year 6 recorded as being obese (single year)	Annual	14.97%	15.14%	16.13%	-	-	-	-	-	Up is Bad Neutral
		Benchmark - National Data	Annual	19.08%	19.82%	19.98%	-	-	-	-	-	
		Benchmark - Regional Data	Annual	19.19%	20.29%	20.42%	-	-	-	-	-	
		Regional Rank (Rank out of 15)	Annual	1	1	1	-	-	-	-	-	
Physical Activity	PHOF01	% of physically active and inactive adults - active adults	Annual	62.18%	69.83%	70.24%	-	-	-	-	-	Up is Good Neutral
		Benchmark - National Data	Annual	57.04%	57.05%	60.58%	-	-	-	-	-	
		Benchmark - Regional Data	Annual	56.08%	56.35%	59.45%	-	-	-	-	-	
		Regional Rank (Rank out of 15)	Annual	2	1	1	-	-	-	-	-	
Projects - Large	CORP10 L	Large Project - Provision of School Places	Quarterly	-	-	-	NC	Green	Green	-	-	Neutral Neutral

Children, Education & Communities 2017/2018

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Project	Indicator	Collection Frequency	2014/2015	2015/2016	2016/2017	Q1	Q2	Q3	Q4	Target	Polarity	DOT	
Public Health and Wellbeing	CORP10 L	Large Project - Specialist Disabled Children Short Break Facility	Quarterly	-	-	-	NC	Green	Green	-	-	Neutral	◀▶ Neutral
	CHP30	Hospital admissions for asthma (0-18 years), per 100,000 population	Annual	124.94	101.62	139.7	-	-	-	-	-	Up is Bad	◀▶ Neutral
		Benchmark - National Data	Annual	216.12	202.39	202.8	-	-	-	-	-		
		Benchmark - Regional Data	Annual	209.44	161.6	181.1	-	-	-	-	-		
Public Protection	PP08	% of births registered within 42 days	Monthly	98.00%	98.00%	98.00%	-	-	-	-	-	Up is Good	◀▶ Neutr
		Benchmark - National Data	Monthly	-	97.00%	96.00%	-	-	-	-	-		
		Benchmark - Regional Data	Monthly	-	98.00%	98.00%	-	-	-	-	-		
	PP09	% of still births registered within 42 days	Monthly	100.00%	100.00%	100.00%	-	-	-	-	-	Up is Good	◀▶ Neutral
		Benchmark - National Data	Monthly	-	99.00%	99.00%	-	-	-	-	-		
		Benchmark - Regional Data	Monthly	-	99.00%	99.00%	-	-	-	-	-		
	PP10	% of deaths registered within 5 days	Monthly	93.00%	90.00%	85.00%	-	-	-	-	-	Up is Good	▼ Red
		Benchmark - National Data	Monthly	-	76.00%	78.00%	-	-	-	-	-		
		Benchmark - Regional Data	Monthly	-	85.00%	84.00%	-	-	-	-	-		

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		Collection Frequency	2014/2015	2015/2016	2016/2017	Q1	Q2	Q3	Q4	Target	Polarity	DOT	
Resident and Corporate Surveys	TAP11	% of panel who agree that they can influence decisions in their local area	Quarterly	NC	NC	25.65%	28.41%	NC	26.87%	NC	-	Up is Good	◀▶ Neutral
		Benchmark - Community Life Survey	Annual	35.00%	36.00%	26.53%	-	-	-	-	-		
	TAP13	% of panel who give unpaid help to any group, club or organisation	Quarterly	NC	NC	64.30%	66.44%	NC	66.22%	NC	-	Up is Good	◀▶ Neutral
		Benchmark - Community Life Survey	Annual	69.00%	70.00%	62.68%	-	-	-	-	-		
Safeguarding (Young People)	PHOF06	Under 18 conceptions (per 1,000 females aged 15-17) (Calendar Year)	Quarterly	15.71	20.41	-	-	-	-	-	-	Up is Bad	◀▶ Neutral
		Benchmark - National Data	Quarterly	22.8	20.78	-	-	-	-	-	-		
School Strategy and Planning	PriFSM	% of children who are eligible for a free school meal in the primary sector (excluding Danesgate)	Annual	8.40%	8.60%	7.80%	-	-	-	-	-	Neutral	◀▶ Neutral
		Benchmark - National Data	Annual	15.60%	14.50%	14.10%	-	-	-	-	-		
		Benchmark - Regional Data	Annual	16.60%	15.70%	15.90%	-	-	-	-	-		
	SecFSM	% of eligible children taking a free school meal in the primary sector (excluding Danesgate) - (Snapshot)	Annual	83.70%	78.30%	77.27%	-	-	-	-	-	Neutral	◀▶ Neutral
		% of children who are eligible for a free school meal in the secondary sector (excluding Danesgate)	Annual	6.70%	6.30%	6.20%	-	-	-	-	-	Neutral	◀▶ Neutral
		Benchmark - National Data	Annual	13.90%	13.20%	12.90%	-	-	-	-	-		
		Benchmark - Regional Data	Annual	15.00%	14.50%	14.70%	-	-	-	-	-		
	% of eligible children taking a free school meal in the secondary sector (excluding Danesgate) - (Snapshot)	Annual	78.00%	78.20%	78.04%	-	-	-	-	-	Neutral	◀▶ Neutral	

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Tourism	TOU01	Room Occupancy	Monthly	74.76%	66.50%	79.24%	82.60%	87.27%	-	-	-	Up is Good Green
	TOU04	Average Room Rate	Monthly	£69.66	£74.18	£95.09	£102.5	£112.26	-	-	-	Neutral Neutral
	TOU08	Visits to Attractions: Big Attractions	Monthly	2,866,401	2,597,009	2,376,573	674,377	822,293	-	-	-	Up is Good Green
	TOU09	Visits to Attractions: Small Attractions	Monthly	276,399	247,538	232,501	87,844	93,238	-	-	-	Up is Good Green
	TOU14	Parliament Street Footfall	Monthly	9,616,941	8,356,697	8,044,607	2,058,005	2,226,500	2,185,993	-	-	Up is Good Neutral
	TOU15	Visitor Information Centre Footfall	Monthly	488,643	431,346	401,206	102,556	125,201	-	-	-	Up is Good Green
Youth Offending	45	% of young people ending their YOT supervised order who are NEET (New definition from 2013/14 - cumulative) - (YTD)	Discontinued	19.50%	26.20%	-	-	-	-	-	-	Up is Bad Neutral
		% of 10-16 year olds ending their YOT supervised order who are NEET - (YTD)	Discontinued	0.00%	0.00%	-	-	-	-	-	-	Up is Bad Neutral
		% of 16+ year olds ending their YOT supervised order who are NEET - (YTD)	Discontinued	26.80%	39.30%	-	-	-	-	-	-	Up is Bad Neutral



Children, Education & Communities Policy & Scrutiny Committee 28 March 2018

Report of the Independent Chair of City of York Safeguarding Children Board

York Safeguarding Board Bi-annual Update

Summary

1. This report provides an update on the progress of City of York Safeguarding Children Board (CYSCB), highlighting the consultation on the draft Working Together 2018 and the new arrangements resulting from the Children & Social Work Act 2017.

Working Together 2018

2. At the December CYSCB meeting Board members agreed on a full response to the Department for Education (DfE) Draft Working Together 2018 Guidance consultation. The response was submitted after this meeting.
3. This guidance sees the setting up of new safeguarding arrangements in each Local Authority to replace the Local Safeguarding Children Boards which were abolished by the Children and Social Work Act 2017. The details in the guidance relate to:
 - changes to the way serious cases are considered with new Safeguarding Practice Reviews at national and local level to replace local Serious Case Reviews;
 - changes to the process of reviewing child deaths. (City of York has arrangements jointly with North Yorkshire.);
 - new local safeguarding partnership arrangements, including scrutiny and challenge, led by the three key partners described in the Act: the local authority, the police and the Clinical Commissioning Group.
4. The DfE has now published their response to the consultation here: <https://www.gov.uk/government/consultations/working-together-to-safeguard-children-revisions-to-statutory-guidance> and the final guidance will be published in May 2018. The local authorities then have 12 months

from then to publish the new arrangements which will take the place of the LSCBs; these arrangements are to be in place within 3 months after this i.e. by September 2019.

5. In York, lead officers from the key statutory partners met in February to begin discussions and Board members will have the opportunity to discuss an outline plan at the Board meeting in April.
6. In the meantime, CYSCB has considered how the changes might provide an opportunity to review its own arrangements. Board members have already met to discuss the opportunity for reviewing and amending the functioning of the Board. A proposal will be put to chief officers via the Chief Officers Reference and Accountability Group (CORAG) for a new safeguarding partnership with the strong caveat that, having been judged as 'Outstanding' by Ofsted, there will be no changes made simply for changes' sake.

Young People's version of the Annual Report

7. Young people from the Youth Council and the 'Show Me That I Matter' group (for children in the care of the local authority) have worked together to produce a young people's version of the CYSCB Annual Report 2016/17. This report is available on the CYSCB website <http://www.saferchildrenyork.org.uk/annual-reports-and-business-plan.htm> and will mean that in future there will be a 'template' for future versions of the Annual Report for young people.
8. In February the York Youth Council, the Children in Care Council and Young Carers met to review the *Children & Young People* section of the CYSCB website. The website already contains a wealth of information and links to services but the feedback the young people have given will inform the future development of this site so that it is more accessible for young people.

Voluntary Sector Safeguarding Survey

9. During March and April a 'Survey Monkey' questionnaire will be available, for organisations across York and North Yorkshire in the voluntary sector, asking key questions about safeguarding policies and procedures. The survey is brief and need only take a few minutes. CYSCB intends that it will be helpful for those organisations completing it, in providing them with a self-check on their safeguarding practice; something which funders may ask about. We have been fortunate in having the support of the Chief Executive of CVS to advise us. A report

(anonymised) will be made available to all participants analysing the responses and sharing good practice.

10. The link to the survey is: <https://www.surveymonkey.co.uk/r/YNYSafeguarding-children> and we would ask that voluntary sector colleagues are encouraged to take part.

CYSCB multi-agency Neglect Strategy

11. Neglect is the most used category for child protection plans and is often found alongside multiple adverse factors in children's lives. An understanding of adolescent neglect is also now increasing. The CYSCB Sub-group has been working on the action plan for the York Multi-agency Neglect Strategy. An element of that action plan is to remind colleagues in a variety of forums of the existence of the Strategy, of the One Minute Guide to Neglect and of the Basic Awareness Neglect training course. These documents, and further information, are all available on the CYSCB website: <http://www.saferchildrenyork.org.uk/>

Council Plan

12. The information included in this report is linked to the Council Plan priorities of "A focus on frontline services to ensure all residents, particularly the least advantaged, can access reliable services and community facilities" and "A council that listens to residents to ensure it delivers the services they want and works in partnership with local communities."

Implications

13. There are no other direct implications arising from this report.

Recommendations

14. The next update from York's Safeguarding Board is due to be presented to this Committee in September 2018. Members are recommended to invite representatives of the three statutory partners and the Independent Chair of CYSCB to the September meeting in order to hear about the planned safeguarding partnership arrangements for 2019.

Reason: To update the committee on the progress of the City of York Safeguarding Children Board over the past 6 months and the new arrangements for the partnership.

Contact Details

Authors:

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Chief Officers Responsible for the report:

Jon Stonehouse
Corporate Director of Children's Services,
Education and Communities

Report Approved

Date 13/03/2018

Wards Affected:

All

For further information please contact the author of the report

Background Papers: None

Annexes: None



Children, Education & Communities Policy & Scrutiny Committee

28 March 2018

Report of the Assistant Director (Communities and Equalities)

York Learning – Strategic Plan Progress Report 2017/18**Summary**

1. This report presents the mid-year performance data for York Learning and updates on any significant service issues. This is part of a regular reporting cycle.
2. This report forms part of the service's governance reporting arrangements which are crucially important for the service in demonstrating to Ofsted that it has secure and robust governance arrangements in place. This requirement has been given more weight in a number of recent Adult and Community Learning Inspections and there is a need for City of York to consider whether the current arrangements are suitable for the future. This will be the subject of a further report to this committee.

Background

3. York Learning is a council service which delivers a range of learning programmes to support people into employment, to improve their skills and to support their personal development. The service is funded almost exclusively from external contract funding and fee income. Originally the service was reporting income for the academic year 2017/18 in the region of £2.7m, but this is likely to increase to just short of £2.9m. The majority of increase in funding is due to a sharp rise in the number of 19-25 year olds high needs personalised learning programmes. The majority of this funded is 'passport' to partner organisations, primarily Blueberry Academy, Choose2Youth and United Response, although there are now 6 independent organisations offering very bespoke support to SEND learners.
4. Annex 2 is a detailed breakdown of income streams for the service. This shows increases in 16-19 and 19+ SEND funding along with increases in

fee income and loans funding. There are also 2 new funding streams for the service as detailed below.

Significant highlights in performance.

5. The services are performing well against most of the measures set out in the strategic plan for 2017/18. This is reported in Annex 1. The services performance in supporting SEND students and in the continued development of its general programme is ensuring a robust and financially sound model on which to base delivery. This has resulted in a 4th year of growth for the service with increases in income over the period of £500k. This is despite a number of contracts coming to an end in this period worth a total value of over £250k.
6. The service has also been successful in procuring 2 new ESF contracts to support some of the most vulnerable people across the city. Respectively called “Action Towards Inclusion” and “Positive Progressions”, these two programmes offer high levels of support to individuals over a significant period of time, allowing individuals to gain confidence, raise their self-esteem and gain qualifications to prepare them for work. Whilst the audit requirements in the programmes have caused some difficulties for the service and at one point there were some questions about the ability of the local authority to provide the audit evidence required, there is no question that this type of intervention can have a profound effect on individual people. There are numerous examples of work with very vulnerable individuals having significant affect on their life chances and on their general health and well being.
7. The service is pleased to report that it was successful in retaining its Matrix Accreditation, which is a national quality framework which measures how well the service provides information, advice and guidance to learners and how well the service promotes these services. This accreditation has to be renewed every three years.
8. The service continues to provide significant levels of support for those learners who need to improve their English, maths and employability skills and this remains a key focus for the service. There has also been a significant increase in demand for ESOL (English for Speakers of Other Languages) courses which has resulted in the service offering more courses. However the suitability and availability of suitable city centre rooms to run courses remains a significant challenge.

Options

9. This report is for discussion and comment. There are no options to consider.

Corporate Objectives

10. Any plans and strategies developed are set within the context of the council plan but also respond to a number of sub-regional, regional and national policy objectives.

Implications & Risk Management

11. **Finance:** The service is fully funded via external contracts and grants. Whilst the service has robust procedures in place to ensure the services maximises income this is not without some risks.
12. The report has no Human Resources, Equalities, Legal, Crime and Disorder, Information Technology, Property or other implications.
13. There are no risks to consider that arise from this report.

Recommendations

14. Members are asked to comment upon the performance of York Learning and seek clarification on any areas of concern

Reason: To help monitor the service and guide managers and ensure robust and accountable governance arrangements.

Contact Details

Author:

Alistair Gourlay
Head of York Learning

Chief Officer Responsible for the report:

Charlie Croft
Assistant Director (Communities & Equalities)

Report Approved

Date 19 March 2018

Wards Affected:

All



For further information please contact the author of the report

Background Papers: None

Annexes:

Annex 1 – Strategic/Service Plan update 2017/18

Annex 2 – Service Income projection for financial year 2018/19

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York Learning Strategic Service Plan : Actions 2017/18 Academic Year

Ref	Activity	Target date	Performance 16/17	Target for 17/18	Progress to date	Progress to date
1	Continue to develop partnership and collaborative working with neighbouring local authorities	Ongoing	New measure	N/A	See end column	<p>NYCC and York now share a joint head of service. Further collaboration includes:</p> <ul style="list-style-type: none"> • A joint bid for over £250k to deliver flexible learning • Sharing of good practice for assessing students • Joint support for MIS including some consultancy provided by CYC to NYCC
2	Continue to secure and extend provision for High needs support students as part of a “Personalised Learning” for 16-19 year olds and for 19-24 with learning difficulties and disabilities	Ongoing	69	85		There has been a significant increase in demand for places which led the service to make a bid for additional places which was agreed by the ESFA.
3	Revise Digital inclusion offer as a result of recent policy changes and funding for ICT	Sept 2017	New measure	N/A		This has resulted in a number of changes to the programme including further free courses offered to older learners and those out of work.

4	Deliver 6 jobs fair as part of a strategy to support York residents into work	Sept 2017	New measure	70 employers 800 attendees	1 st Jobs fair achieved target	Service has now delivered 2 jobs fairs as part of the contract and they continue to be highly valued. There are 75 employers signed up to the jobs fair on the 23 rd March
5	Develop further English for Speakers of Other Languages programmes in response to demand	Sept 2017	New measure	No target numbers set		The service has continued to provide significant number of new programmes to respond to demand.
6	Apply for and secure an increase in Advanced Learner Loans Funded allocation to support the development of new programmes	Oct 2017	£200k	£250k	£280k of funding secured	An application was successful and a further £80k of funding has been secured. However due to a drop in demand for some programmes it now seems likely that the service will not hit the funding target.
7	Increase full cost programme to ensure a diverse and varied offer and develop a robust fee income stream	31/03/18	£415k	£425k	£351K	The service is on target to hit and most likely exceed the target for fee income for the 4 th year in a row.
8	Work with York Explore to secure provision for the new Burnholme Hub with particular emphasis on the city wide counselling programme	Dec 2017	New measure	New measure	Completed	The service will be basing its full Counselling programme at Burnholme in Autumn 2018. The premises are highly suited to the delivery of this type of programme which requires several smaller rooms to provide opportunities for practice.

Performance Targets 2017/18

The following are some general performance information that the service uses as part of its performance management measures. These are further split into smaller “subject targets” for individual managers and monitored on a quarterly basis.

Ref	Target area	Date	16/17 Actual	17/18 Target	Progress 2 nd Qtr	Full year 31/07/18	Commentary
9	Fee income	31/03/18	380k	410k	£442k		Unlike most of the targets in this plan, this is a financial year target . We are above profile on this measure and are likely to exceed original target. Figure in brackets does not include receipt in advance.
10	Student enrolments to non-qualification bearing courses	31/07/18	4800	5000	3961		This demonstrates we are well on course to achieve the target of 5000 learners.
11	Total No. of 16 - 18 Apprenticeships (Starts) (Carried over)	31/07/18	30	30	28 starts 15 carried over		There has been a significant increase in the number of 16-18 apprentices over the last 8 months. It is not clear why this is the case but this is very positive.
12	Total No. of 19+ Apprenticeships (Starts) Carried over	31/07/18	75	75	21 starts 93 carried over		Once again the total apprentices in learning is the largest number for sometime and is very positive

13	GCSE English	31/07/18	30	30	34		This shows a slight increase against target.
14	GCSE Maths	31/07/18	58	60	52		There is a slight decrease in the number of learners for Maths. This is not significant.
15	Functional English	31/07/18	212	212	57		There appears to be some significant under performance in this measures. Some further investigation is required and will be reported to the meeting as an update.
16	Functional Maths	31/07/18	142	142	80		There appears to be some significant under performance in this measures. Some further investigation is required and will be reported to the meeting as an update.
17	F/T 16-18 Foundation Learning Programme	31/07/18	36	36	29		This is a slight decrease but not significant.
18	F/T 19-25 High Needs Support students personalised learning programmes	31/07/16	33	53	63		This is the increase reported in the main paper.
19	Functional Skills English 16-18	31/07/16	18	18	8		There are also 9 others doing GCSE as per Condition of Funding
20	Functional Skills Maths 16-18	31/07/16	15	15	12		There are also 3 others doing GCSE as per Condition of Funding

21	Overall success rate for service		78.3%	80%	N/A	N/A	It is not appropriate to report this as there are so many learners still in learning.
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Funding Sources for York Learning – Financial Year 2018/19

Skills Funding Agency - Accredited programmes	309
Skills Funding Agency - Apprenticeships	125
Skills Funding Agency - 16-18 Apprenticeships	90
Skills Funding Agency - Community Learning	547
Skills Funding Agency - Loan Funding	125
Education Funding Agency – core 16-18 full time	240
Education Funding Agency - Student Support	6
Education Funding Agency - High Needs Support	228
Local Authority High Needs Support Top up	470
Fee Income	440
HNS Management Fee	70
Private Exam Fees	15
Internal training for Social Services	14
Childcare	16
Learner Support	6
Miscellaneous income Age grant etc	20
ESF contracts (NEET)	10
Recharge secondment salary	30
NEW ESF programmes	80
Learning for everyone	5
Total	2846

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Children, Education & Communities Policy & Scrutiny Committee 28 March 2018
Report of the Assistant Director (Communities & Equalities)

Library Consultation Feedback

Summary

1. This report presents the background to the Council's consultation on its vision for the future of its library services and explains the approach taken. The analysis of the results will be completed in time for the meeting and will be presented on the evening. The committee will be invited to discuss amendment of the vision to reflect the views expressed in the consultation.

Background

2. On 19 September 2017 this committee received a presentation on the proposed public consultation on the vision for the city's Library Service and subsequently took an overview of the consultation documents before they were released to the public. Comments received from committee members on the draft vision, online survey and background documents were integrated into the final version used.
3. The library consultation was launched on 9 November 2017 and closed on 14 February 2018, allowing 14 weeks for engagement.

The Vision

4. The vision developed in consultation with this committee and titled '**York's Libraries: Centres of Learning and Opportunity for All**' is set out in Annex A. The vision set out the council's view of how the library service should evolve in the future and what network of library building York should have.

Consultation Approach

5. The consultation approach was designed to ensure the broadest views were reached with a mixture of approaches supported with a communications plan to raise the profile of the consultation across all forms of media.

6. **Online survey** – This was managed by the council’s business intelligence unit and published on the consultation pages of the council’s website. The vision and background information documents were available to view before completing the online survey. Paper copies of this survey were available at all libraries, recognising from previous library surveys this was needed.
7. **Non-user survey** – This was managed by QA Research and was delivered through an on-street survey. Various locations were used including the city centre and other shopping areas like Acomb, seeking individuals who had not used the library service in the past 12 months. If someone had used the service, they were directed to the online survey. This survey was conducted between 22 January and 3 February 2018.
8. **Stakeholder and focus group workshops** - These were independently facilitated by Andrews Associates. The brief for the stakeholder workshops was to facilitate discussion around each library against the vision. The focus group workshops were aimed at reaching a particular audience, such as young people who were unlikely to respond to a survey. A total of 20 sessions were facilitated, 16 around a local library and 4 focused around young people and adult learner groups, running from 12 December 2017 to 14 February 2018.
9. **Specialist interest groups** – The Assistant Director for Communities and Equalities wrote to over 17 special interest groups to seek feedback on the vision and offer an opportunity to meet face to face to discuss any specific needs. This approach was to ensure the council properly understands the needs of all our communities and is able to commission services accordingly.
10. **Council’s budget consultation 2018/19** - This was managed by the council’s business intelligence unit and published on the consultation pages of the council’s website from 13 October to 15 December 2017. The survey included questions about future capital investment and future revenue funding for library services.

Results from the consultation

11. The analysis of the results will be presented at the meeting and will draw conclusions from the outputs of all the different approaches.
12. In terms of engagement, the following table shows the level of response the Council has had broken down by approach.

Consultation Method	Responses
Online survey	1,329 (736 online, 593 paper)
Non-user survey	125
Stakeholder & focus groups	200
Specialist interest groups	2 groups
Budget consultation	828
Total	2,484

Next steps

13. The vision and consultation results will be used to form the council's "comprehensive statement of need" for library services. This will be presented to the Executive in June as a key element in initiating the necessary procurement process to secure a library operator by 1 April 2019.

Recommendation

14. The Committee is asked to note the results of the consultation and to agree a vision for the future of the Council's library services to reflect the views expressed in the consultation.

Reason: To inform the forthcoming procurement of the Council's Library Services.

Contact Details

Authors:	Chief Officer responsible for the report:			
Charlie Croft Assistant Director (Communities and Equalities)	Charlie Croft Assistant Director (Communities and Equalities)			
	Report Approved	✓	Date	15.3.2018
Wards Affected:	All			✓
For further information please contact the author of the report				

Background Papers: None

Annexes:

Annex A – Vision

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York's libraries: Centres of learning and opportunity for all

York's libraries are very successful. Our provider, Explore York, has introduced many new services. Visitor numbers and book issues are good and the service offers excellent value for money. We know that library users are very satisfied with the current service. In particular, they value libraries as spaces for the community to come together, where everybody is welcome.

Nonetheless, we cannot stand still. We must continue to innovate, building on our success to ensure that the service continues to meet changing needs and expectations in the years ahead.

We also know that our users want to see improvement in the fabric of our library buildings. This reflects the fact that many of our buildings are in poor condition, needing around £3m spending on them in the coming years. We need to know how best to target the council's investment.



Our vision for the future

Annex A

We propose to build on the success of our libraries by continuing to place learning at the heart of everything we do, re-imagining our libraries as Centres of Learning and Opportunity for All. We believe that our libraries should continue to be stocked with a broad range of books and materials that promote reading and literacy and to support people with the information they need in their everyday lives.

Increasingly they will be:

- Fit-for-purpose, contemporary spaces meeting the needs of everyone
- Fully flexible with spaces easily transformed to other purposes
- Fully accessible: information will be easy to obtain, reading encouraged, research easy and learning natural
- Outward looking, linking with the community and drawing people in to foster a sense of place
- Open at times that reflect the needs of the community including late night and weekend opening where required
- Creative spaces that encourage innovation and the sharing of knowledge
- Shaped by local need, promoting community involvement and enabling local people to take action in their area
- Transparent and visible from the outside, clearly signed and encouraging people to come in
- Staffed by well trained staff with excellent customer focus

They will also provide state-of-the-art learning spaces that have:

- The latest digital technologies
- Flexible spaces for formal and informal learning
- Study space and creative spaces
- A range of learning programmes
- Digital inclusion programmes to get people online for free



What network of library buildings should we have?

Annex A

We believe that there should be a range of libraries to meet the needs of different users. Some libraries will be larger, offering all services, and some smaller, designed to meet more local needs. We are suggesting five types:

York Explore: this should remain the flagship facility where all services are available including the Archive & Local History Centre.

Explore Library Learning Centres: Experience shows that the bigger libraries are popular (the biggest 4 currently account for 64% of library visits). People will travel further to use them because they have more stock, are open longer and offer more services. There is a case to build on this by creating three Explore Library Learning Centres across the city providing:

- A broad range of library and information facilities
- Space for Adult Learning courses
- Café
- Space for multiple community use / hires
- Access to archive and local history resources

The Explore Library Learning Centres would be located in the areas of greater need: at the Burnholme Centre (currently under construction), Acomb Explore (which has been so successful that it would now benefit from enlargement) and in the Clifton area (potentially a replacement for / upgrade of the current Clifton library).

Explore Gateways: Offered in a variety of venues, these libraries could be co-located with other community activities, with local communities invited to be involved in their operation. They will remain a key part of the statutory service and the library provider will continue to ensure that they are staffed and stocked with books, materials and information.

Virtual Libraries: A 24/7 online service including ebooks and emagazines, other online resources and virtual spaces for people to share ideas e.g. online reading groups.

Reading Cafés: These are a different type of library service encouraging the joy of reading especially for those who may feel uncomfortable in a more traditional library.

Across all the libraries we can see a big difference in how much individual libraries cost, ranging between £2 per visit and just 32p per visit. When we enter into the new contract we believe it is both important and possible to make sure that all our provision provides good value for money. We need ideas for innovative ways to provide excellent services whilst saving money.



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Meeting Dates	Children, Education & Communities Policy & Scrutiny Committee Draft Work Plan 2017-18
Tues 27 June 2017 @ 5:30pm	<ol style="list-style-type: none"> 1. York Museums Trust – Partnership Delivery Plan Bi-annual Update (Reyahn King) 2. TdF Scrutiny Review Draft Final Report 3. Draft Workplan & Discussion re potential scrutiny topics for 2017/18 <p>Meeting cancelled - All business deferred to July 2017 meeting</p>
Wed 5 July 2017 @ 5:30pm	<ol style="list-style-type: none"> 1. York Museums Trust – Partnership Delivery Plan Bi-annual Update (Reyahn King & Michael Woodward) 2. Attendance of Executive Members – Priorities & Challenges for 2017/18 <ul style="list-style-type: none"> • Executive Member for Culture, Leisure & Tourism - Cllr Ayre (confirmed) • Executive Member for Education, Children & Young People – Cllr Rawlings (confirmed) • Deputy Leader, Community Engagement – Cllr Aspden 3. Year End Finance & Performance Monitoring Report (Richard Hartle) 4. TdF Scrutiny Review Draft Final Report 6. Draft Workplan & Discussion re potential scrutiny topics for 2017/18
Wed 19 Sept 2017 @ 5:30pm	<ol style="list-style-type: none"> 1. First Quarter Finance & Performance Monitoring Report (Richard Hartle) 2. Update on York Trial of 30 Hours Free Childcare for Working Families (Barbara Mands/Nicola Sawyer) 3. CYC Bi-annual progress report on Safeguarding & Looked After Children (Eoin Rush) 4. Learning Services Year End Update (Alistair Gourlay) 5. Presentation on the Vision for the City’s Library Service (Charlie Croft) 6. Implementation Update on Previously Completed Ward Funding & Play Scrutiny Reviews (Mary Bailey) 7. Workplan 2017/18
Wed 14 Nov 2017 @ 5:30pm	<ol style="list-style-type: none"> 1. Explore York Libraries & Archives Mutual Ltd SLA Bi-Annual Update (Fiona Williams) 2. Make it York Bi-annual Update with attendance of Managing Director (Steve Brown) 3. Update On Early Help Strategy, Local Area Teams & 30 Clarence Street (Niall McVicar) 4. School Improvement and Ofsted Update on Schools Performance (Maxine Squire) 5. Update on Academisation, Place Planning & Additional School Places Required (Maxine Squire) 6. Update on York Museum Trust Custodianship Arrangements (Charlie Croft) 7. Workplan 2017/18

<p>Wed 10 January 2018 @ 5:30pm</p>	<ol style="list-style-type: none"> 1. York Museums Trust – Partnership Delivery Plan Bi-annual Update (Reyahn King) 2. Second Quarter Finance & Performance Monitoring Report (Richard Hartle) 3. CYC Bi-annual Update on Safeguarding & Looked After Children (Eoin Rush) – <i>Deferred to May 2018</i> 4. WW1 Commemorations Scrutiny Review Draft Final Report 5. Workplan 2017/18
<p>Wed 28 March 2018 @ 5.30pm</p>	<ol style="list-style-type: none"> 1. Attendance of Chair of York@Large (Chris Bailey) 2. Third Quarter Finance & Performance Monitoring Report (Richard Hartle) 3. York Safeguarding Board Bi-annual Update (Will Boardman) 4. Learning Services Biannual Update & Draft Self-Assessment Report (Alistair Gourlay) 5. Presentation on Library Consultation Findings (Andy Laslett) 6. Workplan 2017/18
<p>Wed 22 May 2018 @ 5:30pm</p>	<ol style="list-style-type: none"> 1. York Theatre Royal Bi-annual Performance Update (Liz Wilson) 2. Explore York Libraries & Archives Mutual Ltd SLA Bi-Annual Update (Fiona Williams) 3. SACRE (Standing Advisory Committee on RE) Annual Report & Review of York Schools' Agreed Syllabus (Mike Jory & Shabana Jabbar-Chair of SACRE) 4. Update on School Meals Take-up (Mark Ellis) 5. Make it York Annual Report 6. Draft Workplan 2018/19

Possible areas for review:

School Attendance – Behavioural Attendance Partnership / Penalty Notices etc